

# North Lanarkshire Council Report

## Adult Care and Social Work Committee

Does this report require to be approved?  Yes  No

Ref CR/MD/PH/LH

Date 13/05/25

## Revenue & Capital Budget Monitoring Report: Adult Social Care Period 12: 01/04/2024 to 28/02/2025

**From** Morag Dendy, Chief Officer (Planning, Performance and Quality Assurance)

**E-mail** hendryp@northlan.gov.uk

**Telephone**

Paula Hendry, Business Finance  
Manager, 07471321768

### Executive Summary

This report provides a summary of the revenue financial performance of the Health & Social Care Partnership (H&SCP) – North Lanarkshire (Adult Social Care & Housing) and the financial performance of the Social Work capital programme.

The report incorporates the period 1 April 2024 to 28 February 2025 (Period 12) and includes projected outturn forecasts for the financial year ended 31 March 2025, with major outturn variances highlighted and explained per the approved Financial Regulations.

H&SCP – North Lanarkshire (Adult Social Care & Housing) has a gross revenue expenditure budget of £274.462m and is currently projecting an underspend of £3.778m. This favourable variance is predominantly the result of the non-recurring underspend of £6.9m on pension costs resulting from the reduced contribution rate to the Strathclyde Pension Fund coupled with underspends due to vacancies. This is offsetting overspends within Overtime, Transport Costs and Payments to Other Bodies. This underspend represents a positive movement of £2.381m since the previous committee report. The movement is predominantly the result of anticipated reductions in spend in home support overtime, Care Homes and 'Care at Home' costs.

The Social Work capital programme has a total budget of £2.171m and is anticipated to outturn with slippage of £0.171m.

### Recommendations

It is recommended that the Adult Care and Social Work Committee:

- (1) Acknowledge the revenue financial outturn position,
- (2) Acknowledge the capital financial outturn position,
- (3) Approve the virement request as detailed in paragraph 2.16 of the report.

### The Plan for North Lanarkshire

Priority Improve North Lanarkshire's resource base

Ambition statement (25) Ensure intelligent use of data and information to support fully evidence based decision making and future planning

Programme of Work Statutory / corporate / service requirement

## 1. Background

- 1.1 The Council approved its General Revenue Fund Budget on 15 February 2024, and the Integration Joint Board (IJB) approved its Financial Plan on 27 March 2024. The approved Gross Expenditure Budget for the H&SCP – NL (Adult Social Care and Housing) is £274.462m.
- 1.2 The Council approved its new 5-year Strategic Capital Investment Programme on 14 March 2024. Financial Year 2024/25 is the first year of the programme, with £2.200m approved for Social Work for the current year. Net reprofiling from 2023/24, results in a revised budget of £2.171m, as demonstrated by Appendix 4.

---

## 2. Report

### Revenue: Analysis of Significant Variances

- 2.1 Within Employee costs, the Service currently anticipates an underspend of £6.560m. This is in relation to the non-recurring reduction of employer's superannuation costs, coupled with slippage in relation to the recruitment of posts across the Service. Both of which being partially offset by higher than anticipated costs in relation to home support staffing costs.
- 2.2 Property Costs are anticipated to be overspent by £0.351m. This is predominantly due to higher than anticipated spend on Care of Gardens and Adaptations, via the HRA budget, all of which is offset by higher contributions from NLC Housing, shown as income
- 2.3 Supplies and Services are anticipated to be underspent by £0.366m. This is mainly due to lower than anticipated spend in equipment and adaptations and across 'other' supplies.
- 2.4 Transport and Plant is anticipated to be overspend by £0.362m. This is mainly due to higher than anticipated costs in relation to estimated running costs associated with vehicles for use across the Service.
- 2.5 Administration costs are anticipated to be underspend by £0.239m. This is mainly due to in-year slippage in relation to Carers budgets.
- 2.6 Payments to Other Bodies and Transfer Payments are detailed in Appendix 2. This expenditure accounts for £167.984m of the annual budget and is forecast to have an in-year net overspend of £3.165m (1.9%). This is primarily in relation to anticipated spend in 'Care at Home' and Independent Care Homes. These projections are demand led and are based on full year costs for both current clients and those anticipated, therefore projections will alter as the year progresses, updates will be provided in future reports.
- 2.7 The Service anticipates a total over recovery of income of £0.472m. An over-recovery of £0.270m relates to Care of Gardens and Adaptations as highlighted in section 2.2, £0.081m relates to returned private sector housing grants and £0.196m relates to contributions from NHS Lanarkshire; these are partially offset by an under-recovery of £0.085m which is mainly as a result of lower than anticipated income from charges relating to the Integrated Day Services.

### **Revenue: Savings**

- 2.8 The Financial Plan of the Health & Social Care Partnership was approved by the Integrated Joint Board in March 2024 which identified an overall cost pressure for 2024/25 of £22.856m of which £11.402m relates to Adult Social Care.
- 2.9 To address this cost burden the Service has developed a savings delivery plan which aims to deliver this saving value over two financial years: 2024/25 and 2025/26. In order to spread these savings over two years the Service is using the non-recurring pension underspend and reserves to offset the shortfall in year 1.
- 2.10 The plan includes the following areas:
- Reducing current overspends to align with allocated budgets.
  - Review of all Registered Social Landlords services in North Lanarkshire keeping with the approach taken by other local authorities
  - Review of all overtime and agency costs
  - Review of non-traditional respite, advocacy and community services.
  - Review of whole system approach to ensure that when people contact the services the response is quick and effective, with a focus on helping people to help themselves first.
  - Review of all vacant posts.
- 2.11 Updates on these savings will be provided in future reports however Members should note that the current projected underspend should continue to grow as progress towards the achievement of these savings is made.

### **Revenue: Earmarked Reserves**

- 2.12 The Integration Joint Board have reserves of £24.804m for specific Adult Social Care commitments as detailed in Appendix 3.
- 2.13 It is anticipated that £6.022m of the earmarked reserves will be used during 2024/25.
- 2.14 The remaining £18.782m will be carried forward to 2025/26. Of this, £8.829m has been assessed by the Service and set aside for specific projects and initiatives as detailed in Appendix 3. This leaves a balance of £9.952m, specifically for 'social care demand risk', which has been earmarked to offset any budget pressures, including shortfalls in savings, and any unanticipated increase in demand.
- 2.15 All expenditure to be met from reserves are excluded from the outturn position.

### **Revenue: Virement Request**

- 2.16 Due to ongoing variances reported during this financial year, a review of both "equipment and adaptations" and "private sector housing grants" was undertaken during period 9 and 10. In order to reflect budgets accurately and against the recurring spend profile, a budget virement is recommended.
- 2.17 The proposed virement requires a recurring budget transfer of £0.200m between supplies and services and payments to other bodies.
- 2.18 The projections included within this monitoring report reflect the spend in the correct budget areas and assume the application of this virement, therefore approval is being sought to action this, on a recurring basis, before the end of the financial year.

### **Capital: Analysis of Significant Variances**

- 2.19 The Integrated Equipment and Adaptation (IEAS) capital programme funds equipment for individuals and adaptations to properties to allow those individuals to live independently at home. The Service currently anticipates an outturn, with minimal slippage, of £0.171m.
- 2.20 Following on from the pandemic, there remain uncertainties in respect of demand and complexity of need and therefore this budget will continue to be monitored closely, and any forecast movements will be highlighted in future reports.
- 2.21 Appendix 5 outlines the Service's total capital budget, outturn position and current contractual commitments.
- 

### **3. Measures of success**

- 3.1 The Service operates within approved budget resources.
- 

### **4. Supporting documentation**

Appendix 1	Revenue – Subjective Analysis
Appendix 2	Revenue – Payments to Other Bodies & Transfer Payments Analysis
Appendix 3	Revenue – Status of Earmarked Reserves
Appendix 4	Capital – Budget Movements 2024/25
Appendix 5	Capital – Summary Expenditure by Thematic Category



**Morag Dendy**  
**Chief Officer (Planning, Performance and Quality Assurance)**

---

## 5. Impacts

<p><b>5.1 Public Sector Equality Duty and Fairer Scotland Duty</b> Does the report contain information that has an impact as a result of the Public Sector Equality Duty and/or Fairer Scotland Duty? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> If Yes, please provide a brief summary of the impact?</p> <p>If Yes, has an assessment been carried out and published on the council's website? <a href="https://www.northlanarkshire.gov.uk/your-community/equalities/equality-and-fairer-scotland-duty-impact-assessments">https://www.northlanarkshire.gov.uk/your-community/equalities/equality-and-fairer-scotland-duty-impact-assessments</a> Yes <input type="checkbox"/> No <input type="checkbox"/></p>
<p><b>5.2 Financial impact</b> Does the report contain any financial impacts? Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> If Yes, have all relevant financial impacts been discussed and agreed with Finance? Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> If Yes, please provide a brief summary of the impact? The Adult Social Care management team will continue to review and implement management action and initiatives, with the aim of remaining within approved budget resources. This action will include vacancy management, curtailment of non-essential expenditure, and maximising income. This report has been prepared by service-based Finance personnel in consultation with budget managers, in accordance with the Financial Regulations.</p>
<p><b>5.3 HR policy impact</b> Does the report contain any HR policy or procedure impacts? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> If Yes, have all relevant HR impacts been discussed and agreed with People Resources? Yes <input type="checkbox"/> No <input type="checkbox"/> If Yes, please provide a brief summary of the impact?</p>
<p><b>5.4 Legal impact</b> Does the report contain any legal impacts (such as general legal matters, statutory considerations (including employment law considerations), or new legislation)? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> If Yes, have all relevant legal impacts been discussed and agreed with Legal and Democratic? Yes <input type="checkbox"/> No <input type="checkbox"/> If Yes, please provide a brief summary of the impact?</p>
<p><b>5.5 Data protection impact</b> Does the report / project / practice contain or involve the processing of personal data? Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> If Yes, is the processing of this personal data likely to result in a high risk to the data subject? Yes <input type="checkbox"/> No <input type="checkbox"/> If Yes, has a Data Protection Impact Assessment (DPIA) been carried out and e-mailed to <a href="mailto:dataprotection@northlan.gov.uk">dataprotection@northlan.gov.uk</a> Yes <input type="checkbox"/> No <input type="checkbox"/></p>

<p><b>5.6 Technology / Digital impact</b>  Does the report contain information that has an impact on either technology, digital transformation, service redesign / business change processes, data management, or connectivity / broadband / Wi-Fi?  Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>  If Yes, please provide a brief summary of the impact?</p> <p>Where the impact identifies a requirement for significant technology change, has an assessment been carried out (or is scheduled to be carried out) by the Enterprise Architecture Governance Group (EAGG)?  Yes <input type="checkbox"/> No <input type="checkbox"/></p>
<p><b>5.7 Environmental / Carbon impact</b>  Does the report / project / practice contain information that has an impact on any environmental or carbon matters?  Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>  If Yes, please provide a brief summary of the impact?</p>
<p><b>5.8 Communications impact</b>  Does the report contain any information that has an impact on the council's communications activities?  Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>  If Yes, please provide a brief summary of the impact?</p>
<p><b>5.9 Risk impact</b>  Is there a risk impact?  Yes <input checked="" type="checkbox"/> No <input type="checkbox"/>  If Yes, please provide a brief summary of the key risks and potential impacts, highlighting where the risk(s) are assessed and recorded (e.g. Corporate or Service or Project Risk Registers), and how they are managed?</p> <p>All activities undertaken by the Council are subject to risk, and in acknowledging the Council's approved Risk Management Strategy, Services manage these as part of their overall corporate and service planning processes. The demands and restrictions resulting from Covid, and the current economic climate has the potential to impact upon the Council's ability to provide quality services within approved budget levels.</p> <p>The Service continues to face increasing demand pressures for provision within the home support, self-directed support and independent care home arenas. To mitigate these pressures the Service reviews and considers data and trends in relation to current and anticipated demand on an ongoing basis to underpin projections of need and cost, and to agree appropriate operational and management action.</p>
<p><b>5.10 Armed Forces Covenant Duty</b>  Does the report require to take due regard of the Armed Forces Covenant Duty (i.e. does it relate to healthcare, housing, or education services for in-Service or ex-Service personnel, or their families, or widow(er)s)?  Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>  If Yes, please provide a brief summary of the provision which has been made to ensure there has been appropriate consideration of the particular needs of the Armed Forces community to make sure that they do not face disadvantage compared to other citizens in the provision of public services.</p>

**5.11 Children's rights and wellbeing impact**

Does the report contain any information regarding any council activity, service delivery, policy, or plan that has an impact on children and young people up to the age of 18, or on a specific group of these?

Yes  No

If Yes, please provide a brief summary of the impact and the provision that has been made to ensure there has been appropriate consideration of the relevant Articles from the United Nations Convention on the Rights of the Child (UNCRC).

If Yes, has a Children's Rights and Wellbeing Impact Assessment (CRWIA) been carried out?

Yes  No

**NORTH LANARKSHIRE COUNCIL**  
**Revenue Budget Monitoring Report - Subjective Analysis**  
**Period 12 (01 April 2024 - 28 February 2025)**  
**Adult Social Care & Housing - INTEGRATED**

CATEGORY [1]	ANNUAL BUDGET [2]	PROJECTED OUTTURN [3]	PROJECTED OUTTURN VARIANCE [4]	% [5]	MOVEMENT [6]	VARIANCE ANALYSIS [7]
EMPLOYEE COSTS	94,042,784	87,482,052	6,560,732 FAV	7.0%	633,601	Anticipated underspend mainly as a result of the non-recurring reduction of employer's Superannuation costs, coupled with slippage in relation to recruitment across the Service. Both of which partially offset by higher than anticipated costs in relation to home support staffing costs
PROPERTY COSTS	3,163,701	3,515,207	(351,506) ADV	(11.1%)	(75,341)	Higher than anticipated spend on Care of Gardens and Adaptations (Housing)
SUPPLIES & SERVICES	6,880,706	6,514,338	366,368 FAV	5.3%	(46,718)	Underspends in equipment and adaptations and 'other' Supplies areas
TRANSPORT & PLANT	1,782,480	2,144,559	(362,079) ADV	(20.3%)	185,688	Projected overspend in relation to Internal Transport charges, partially offset by underspends in Vehicle Contract Hires
ADMINISTRATION COSTS	579,052	339,951	239,101 FAV	41.3%	33,067	Underspends in general admin across the Service and in-year slippage in relation to Carers budgets
PAYMENTS TO OTHER BODIES	60,418,196	61,037,754	(619,558) ADV	(1.0%)	668,855	Please refer to Appendix 2 for analysis
TRANSFER PAYMENTS	107,566,341	110,112,102	(2,545,761) ADV	(2.4%)	773,536	Please refer to Appendix 2 for analysis
CAPITAL FINANCING COSTS	0	0	0	0.0%	0	
REVENUE FINANCING COSTS	0	0	0	0.0%	0	
OTHER EXPENDITURE	28,858	10,595	18,263 FAV	63.3%	88	
<b>TOTAL EXPENDITURE</b>	<b>274,462,118</b>	<b>271,156,559</b>	<b>3,305,559 FAV</b>	<b>1.2%</b>	<b>2,172,776</b>	
NLC CONTRIBUTION	(208,023,791)	(208,023,791)	0	0.0%	0	
NLC CONTRIBUTION - HOUSING	(2,229,010)	(2,499,689)	270,679 FAV	(12.1%)	95,679	In relation to higher than anticipated spend on Care of Gardens and Adaptations
INCOME FROM HEALTH FEES AND CHARGES	(58,579,415)	(58,776,077)	196,662 FAV	(0.3%)	129,900	In relation to recently received 'Winter Planning' funding, offsetting expenditure incurred
OTHER LOCAL AUTHORITIES BUDGETED USE OF IJB RESERVES	(2,706,056)	(2,706,056)	0	0.0%	0	
OTHER INCOME	(1,508,679)	(1,590,597)	81,918 FAV	(5.4%)	(54,621)	Overrecovery in relation to returned private sectors housing grants and recharge income from other Council Services
<b>INCOME</b>	<b>(274,462,118)</b>	<b>(274,934,743)</b>	<b>472,625 FAV</b>	<b>(0.2%)</b>	<b>208,834</b>	
<b>NET EXPENDITURE</b>	<b>0</b>	<b>(3,778,184)</b>	<b>3,778,184 FAV</b>	<b>0.0%</b>	<b>2,381,610</b>	



**NORTH LANARKSHIRE COUNCIL**  
**Revenue Budget Monitoring Report - Payments to Other Bodies & Transfer Payments Analysis**  
**Period 12 (01 April 2024 - 28 February 2025)**  
**Adult Social Care & Housing - INTEGRATED**

CATEGORY [1]	ANNUAL BUDGET [2]	PROJECTED OUTTURN [3]	PROJECTED OUTTURN VARIANCE [4]	%	MOVEMENT [6]	VARIANCE ANALYSIS [7]
Care at Home (SDS Framework 1 & 2)	106,789,258	109,630,874	(2,841,616) ADV	(2.7%)	770,936	Demand led activity.
Independent Care Homes	47,092,736	48,998,363	(1,905,627) ADV	(4.1%)	182,237	Demand led activity.
Payments to NHS Lanarkshire	2,351,117	2,261,846	89,271 FAV	3.8%	45,648	Position reflects anticipated in year payments
Non Traditional Respite	335,283	96,702	238,581 FAV	71.2%	2,715	Position reflects anticipated Locality demand
Other Local Authorities - General	127,909	125,224	2,685 FAV	2.1%	0	Position reflects anticipated in-year demand
Voluntary Organisations & Payments to Other Bodies - Gen	8,818,070	7,820,658	997,412 FAV	11.3%	530,214	Position reflects anticipated in-year demand
Housing Support (RSL's)	777,083	481,228	295,855 FAV	38.1%	2,600	Position reflects projected contract levels
Locality Flexibility	218,068	171,595	46,473 FAV	21.3%	2,696	Position reflects anticipated Locality demand
Private Sector Housing Grants	1,352,378	1,352,378	0	0.0%	4,193	Position reflects anticipated in-year demand
Medical Fees	122,635	97,946	24,689 FAV	20.1%	6,151	Position reflects Service's approach to absence management
Agency Fees	0	113,043	(113,043) ADV	0.0%	(105,000)	Position reflects anticipated in-year payments, mainly Mental Health Officers (funded by Winter Planning funding)
Other	0	0	0	0.0%	0	
<b>TOTAL EXPENDITURE</b>	<b>167,984,537</b>	<b>171,149,856</b>	<b>(3,165,319) ADV</b>	<b>(1.9%)</b>	<b>1,442,390</b>	

**NORTH LANARKSHIRE COUNCIL**  
**Revenue Budget Monitoring Report - Status of Earmarked Reserves**  
**Period 12 (01 April 2024 - 28 February 2025)**  
**Adult Social Care & Housing - INTEGRATED**

DESCRIPTION OF EARMARKED RESOURCE	Approved Reserve Total	2024/25	2025/26	No Longer Required	TOTAL
Contract Monitoring Staff	87,351	0	87,351	0	87,351
22/23 Saving: Muirpark	27,485	11,867	15,618	0	27,485
Carers Act 2018 - Support	2,595,745	174,226	2,421,519	0	2,595,745
Social Care Demand risk	12,682,932	2,730,368	9,952,564	0	12,682,932
Tech digital Improvements	389,719	77,829	311,890	0	389,719
Increase Advocacy provider	65,667	46,500	19,167	0	65,667
Discharge to assess/ PDD	109,196	56,597	52,599	0	109,196
Adapations Funding	308,571	178,039	130,532	0	308,571
Tech Improvements - SWIS	700,000	148,420	551,580	0	700,000
Tech Improvements - Comm Alarms	464,604	220,368	244,236	0	464,604
Tech Improvements - Home Scheduling System	3,698,423	371,966	3,326,457	0	3,698,423
Adult Protection Contribution	50,000	39,715	10,285	0	50,000
MH 2 NL10s	161,633	22,259	139,374	0	161,633
Cost of Living Helpline	359,993	217,413	142,580	0	359,993
HS resilience	656,188	91,782	564,406	0	656,188
Staff Training Academy "grow your own"	1,128,466	424,654	703,813	0	1,128,466
Building Capacity Funding Across The Ip Sector (part of Business Case)	1,318,958	1,210,636	108,322	0	1,318,958
The Winter Planning & Enhanced supports Business Case					
<b>TOTAL</b>	<b>24,804,931</b>	<b>6,022,638</b>	<b>18,782,293</b>	<b>0</b>	<b>24,804,931</b>

**NORTH LANARKSHIRE COUNCIL**  
**Capital Budget Monitoring Report - Budget Movements 2023/24**  
**Period 12 (01 April 2024 - 28 February 2025)**  
**Social Work Capital Programme**

<b>BUDGET MOVEMENTS 2024/25</b>	<b>£</b>	<b>Period</b>	<b>Division</b>	<b>Thematic Category</b>	<b>Theme</b>
Approved: Year 1 budget (5 year Capital Program 2024/25 to 2028/29) Reprofiling from 2023/24	2,200,000 <span style="color: red;">(28,677)</span>	Included in opening budget	Social Work	Key Ambition	Integrated equipment & adaptations
<b>REVISED CAPTIAL BUDGET 2024/25</b>	<b>2,171,323</b>	<b>0</b>	<b>0</b>	<b>0</b>	

**NORTH LANARKSHIRE COUNCIL**  
**Capital Budget Monitoring Report - Summary Expenditure by Thematic Category**  
**Period 12 (01 April 2024 - 28 February 2025)**  
**Social Work Capital Programme**

<b>Theme</b>	<b>BUDGET</b>	<b>ACTUAL</b>	<b>COMMITTED</b>	<b>UNCOMMITTED</b>	<b>FINAL OUTTURN</b>	<b>OUTTURN VARIANCE</b>
<b>Social Work:</b> Integrated Equipment and Adaptations	2,171,323	1,576,871	1,782,351	217,649	2,000,000	171,323
<b>TOTAL</b>	<b>2,171,323</b>	<b>1,576,871</b>	<b>1,782,351</b>	<b>217,649</b>	<b>2,000,000</b>	<b>171,323</b>